

SME GUARANTEE FACILITY  
COMPETITIVENESS AND INNOVATION FRAMEWORK PROGRAMME  
(CIP) 2007 to 2013

Information for Applications to the Loan Guarantee Window (counter-guarantees):

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# Competitiveness and Innovation Framework Programme (CIP) 2007 to 2013

## SME GUARANTEE FACILITY

### PRE-SELECTION PROCEDURE: Information on How to Apply

#### 1. Introduction

Pursuant to Decision 1639/2006/EC of the European Parliament and of the Council of 24 October 2006, establishing the Competitiveness and Innovation Framework Programme (2007 to 2013) (the "CIP"), details on the implementation of the SME Guarantee Facility (the "Facility") have been published in the Official Journal of the European Communities of 26<sup>th</sup> September 2007 (reference 2007/C 226/02).

The European Investment Fund ("EIF") has been mandated by the European Commission (the "Commission") to implement and manage the financial instruments under the CIP. On a continuous basis for the duration of the Facility, EIF and the Commission will select eligible financial institutions to become Intermediaries under the Facility.

This notice is addressed and restricted to financial institutions committed to SME<sup>1</sup> financing having the capacity to operate at nation-wide or at least regional level, established and operating in a Participating Country<sup>2</sup>.

The Facility comprises of four product "windows":

- Loan Guarantee Window
- Micro-Credit Window
- Equity Guarantee Window
- Securitisation Window

Each window has a specific focus – please see [www.eif.org](http://www.eif.org) for more details.

The following application information relates to the **Loan Guarantee Window** and is directed at **Guarantee institutions**.

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<sup>1</sup> As defined in Commission Recommendation 2003/361/EC (OJ L124, 20.05.2003, p. 36).

<sup>2</sup> "Participating Countries" means the Member States of the European Union and those Member States of the European Free Trade Agreement ("EFTA") which are members of the European Economic Area ("EEA"), accession countries and candidate countries benefiting from a relevant pre-accession strategy, countries of the Western Balkans in accordance with the relevant framework agreements and any other country included in the list of Participating Countries as published from time to time in the Official Journal.

## 2. Application Procedure

Interested institutions should compile an application to the EIF to become an Intermediary under the Facility. The application should follow the Minimum Information Requirements (below, page 10 et seq.), and should place particular emphasis on:

1. The expected added value of the Facility for SMEs;
2. The envisaged actions for the implementation and the management of the Facility, particularly with regard to its launching (timing, changes to the underlying legal documentation, etc.);
3. The estimated absorption capacity;
4. The envisaged procedures for the collection and data processing for the reporting requirements;
5. The envisaged marketing/promotional strategies existing/to be put in place to satisfy the EU Promotion and Visibility requirements (please see the Policy and Operational Guidelines for Loans, below, page 4 *et seq.*).

Interested institutions should send their application, in two copies and in English, to EIF at the following address:

European Investment Fund  
CIP SME Guarantee Facility  
Call for Expression of Interest  
43, Avenue J.F. Kennedy  
L-2968 Luxembourg

## 3. Selection Procedure

Applications will be considered by EIF for pre-selection, in chronological order of receipt, fairly and in conformity with best business practices, avoiding any conflict of interest. EIF will evaluate the proposals according to the criteria set out in the Policy and Operational Guidelines for Loans (below, page 4 *et seq.*). Satisfactory applications will be followed up with onsite due diligence visits. In addition to financial and operational matters, the due diligence meetings will cover points such as your ability to duly inform SMEs about the EU support, your ability to provide a link to a specific dedicated web-site, your ideas on how to best market the EU support.

Subject to the satisfactory outcome of a due diligence, the EIF shall propose the acceptance of the application to the European Commission. EIF has no obligation to enter into an agreement with a pre-selected institution. The participation of any institution will depend, *inter alia*, on the outcome of the negotiations with the institution and on the budget allocations finally made available for the Facility.

The final decision of the proposal of a pre-selected institution is taken by the European Commission.

# CIP

## SME GUARANTEE FACILITY

### GUARANTEE POLICY AND OPERATIONAL GUIDELINES FOR LOANS

The guarantee facility for SMEs created in the framework of the Competitiveness and Innovation Programme (2007-2013) (the "SME Guarantee Facility") is funded by the European Community and is operated by the European Investment Fund ("the EIF") on behalf of the European Commission.

#### **Purpose**

In the framework of the loan guarantee window of the SME Guarantee Facility, (the "Loan Guarantee Window") the EIF supports small and medium-sized enterprises<sup>3</sup> ("SMEs") with growth potential ("Final Beneficiaries") by providing counter-guarantees or, where appropriate, co-guarantees for guarantee schemes and direct guarantees ("EU Guarantees") for other financial intermediaries ("Intermediary/ies"), to cover portfolios of financing, including loans or lease instruments ("Portfolios").

The objective of the Loan Guarantee Window is to reduce the particular difficulties SMEs face in accessing finance either due to the perceived higher risk associated with investments in certain knowledge-related activities, such as technological development, innovation and technology transfer, or to lack of sufficient collateral.

EU Guarantees are provided by the EIF on behalf of the European Commission and cover a part of the risk of the financial intermediary relating to the relevant loans or lease transactions.

#### **Selection of Intermediaries**

Intermediaries: Intermediaries shall be established and be operating in one or several of the Participating Countries<sup>4</sup> and will be selected among guarantee schemes,

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<sup>3</sup> For the purpose of this window and in accordance with the Commission Recommendation 2003/361/EC (OJ L124, 20.05.2003, p. 36) micro-, small and medium-sized enterprises (SMEs) are defined as enterprises which employ fewer than 250 employees and which have an annual turnover not exceeding EUR 50 million, and/or an annual balance sheet total not exceeding EUR 43 million and conform to the criterion of being an "autonomous enterprise" defined in the Recommendation. An "autonomous enterprise" is any enterprise which is not classified as a partner enterprise within the meaning of paragraph 2 or as a linked enterprise. The reference year to be considered is the last approved accounting period. Any subsequent modification of the Recommendation will be taken into account in relation to the CIP Guarantees provided after the date of entering into force of such a Recommendation.

<sup>4</sup> "Participating Countries" means the Member States of the European Union and those Member States of the European Free Trade Agreement ("EFTA") which are members of the European Economic Area ("EEA"), accession countries and candidate countries benefiting from a relevant pre-accession strategy, countries of the Western Balkans in accordance with the relevant framework agreements and any other country included in the list of Participating Countries as published from time to time in the Official Journal.

including mutual guarantee organisations, micro-finance institutions, leasing companies and any other financial institution committed to SME financing.

**Selection process:** Intermediaries shall be selected in conformity with best business and market practices in a fair manner, avoiding any conflict of interest. On the basis of a call for expression of interest<sup>5</sup>, proposals will be examined by the EIF, on a continuous basis, using professional analysis and judgment, taking into account these Guarantee Policies and Operational Guidelines.

Proposals will be considered for approval by the EIF and the Commission, after satisfactory evaluation and pre-selection by the EIF, within the constraints of the available Community budgetary allocations.

**Selection criteria:** Intermediaries shall be selected having regard to the following selection criteria, in no particular order of priority:

- the financial standing and the operational capability of the Intermediary and its ability to manage risk and to comply with the terms and conditions of the SME Guarantee Facility;
- where appropriate, whether the Intermediary guarantees debt financing extended by a wide range of lenders to SMEs;
- the extent to which the Intermediary has a wide geographic coverage of SMEs either in one or several of the Participating Countries or, if the Intermediary operates on a regional basis, in the relevant region(s); and
- the willingness to accept the criteria for Enhanced Access to Finance.

**State aid:** Intermediaries have to comply with applicable State aid rules.

## **Eligibility Criteria**

**Final Beneficiaries:** A Final Beneficiary is an enterprise that, at the date of the respective loan or lease agreement is an SME established or to be established in a Participating Country. Each Final Beneficiary can benefit more than once from the Loan Guarantee Window and other windows made available under the SME Guarantee Facility.

**Portfolios:** A Portfolio covered by an EU Guarantee may include guarantees or debt instruments provided for the benefit of SMEs.

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<sup>5</sup> To ensure transparency, the call for expression of interest will be published in the Official Journal and will remain open until 31 December 2013 or any later date as a result of any subsequent prolongation, subject always, however, to the availability of budgetary funds.

The eligibility criteria for the instruments covered by an EU Guarantee shall be determined by the EIF individually for the relevant Portfolio, in agreement with the Intermediary, and with the aim of reaching as many Final Beneficiaries as possible. These criteria shall reflect market conditions and practices in the relevant country or region.

In addition, each Portfolio must have a composition which allows it to be treated as a Portfolio from a risk management perspective and shall show sufficient diversification and homogeneity so as to have a loss expectation that may be predicted with reasonable accuracy.

**Purpose of financing:** The instruments forming part of a Portfolio shall (i) support the long-term business development of Final Beneficiaries, such as investment loans<sup>6</sup> for tangible assets, intangible assets and business transfers, (ii) provide working capital, or (iii) finance innovation activities, such as technological development and the acquisition of licences.

**Loan Maturity:** Priority shall be given to medium- and long-term financing, i.e. instruments with terms longer than 18 months. The minimum maturity shall in no case be shorter than 12 months.

## **The EU Guarantee**

**Nature:** The individual EU Guarantee can be a guarantee, co-guarantee or a counter-guarantee and shall be provided for the benefit of an Intermediary.

**“Enhanced Access to Finance”:** The EU Guarantee shall provide coverage for each instrument in the relevant Portfolio at an agreed guarantee rate, provided that the obligation under the EU Guarantee to cover a share of the losses relating to the relevant Portfolio shall be capped to a pre-set amount and that losses in excess of such amount shall not be covered under the EU Guarantee.

In consideration of the EU Guarantee, the Intermediary shall undertake to provide enhanced access to finance to SMEs as set out below (“Undertaking in respect of Enhanced Access to Finance”).

The contractual arrangements between the EIF and the Intermediary shall be established having regard to the following criteria and taking into account the purpose of these Guarantee Policy and Operational Guidelines:

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<sup>6</sup> Investments are defined in article 2 and eligible costs in article 4.5 of the Commission Regulation 2001/70/EC of 12 January 2001 on the application of Articles 87 and 88 of the EC Treaty to state aid to small and medium-sized enterprises.

- the effect on the volume of financing taking into account the purpose of financing (debt, equity or quasi-equity) made available to SMEs: increased volume of guarantees or, as applicable, financing extended by the Intermediary; and where applicable,
- the effect on SMEs' access to finance: enhanced access to guarantees, or where appropriate, debt and equity financing through less stringent acceptance criteria (e.g. with regard to young and start-up companies, investment in intangible assets, extended maturities or reduced cost of finance to SMEs); and/or
- the effect on risk-taking in SME financing by the Intermediary: acceptance of higher risks (e.g. increased share of losses covered by the Intermediary or relaxed security requirements).

This will be for each Intermediary translated into specific target volumes.

**Availability Period:** Each agreement evidencing an EU Guarantee will stipulate an availability period during which eligible debt financing may be included in the Portfolio for cover (the "Availability Period").

Such inclusion shall become effective upon receipt by the EIF of an inclusion notice submitted by the relevant Intermediary in the form set out in the EU Guarantee.

**Guarantee Rate:** A risk-sharing arrangement shall be established between the EIF and the Intermediary.

Each EU Guarantee will provide partial cover to the commitment of the relevant Intermediary (directly or indirectly) with regard to individual debt financing included in the relevant Portfolio ("Guarantee Rate").

The Guarantee Rate shall be determined individually for each Portfolio having regard to the risk-sharing arrangements and the maximisation of the effect of the Community funds in increasing the availability of debt finance to SMEs.

The Guarantee Rate will not exceed 50% of the commitment by the Intermediary.

**Guarantee Cap:** The obligation of the EIF to pay a portion of the losses relating to a specific Portfolio will be capped to a pre-set amount (the "Guarantee Cap"). The obligation to pay amounts subject to this Guarantee Cap will be effective until the cumulative amount of net payments made equals the Guarantee Cap, above which no further payments shall be made under the relevant EU Guarantee.

**Guarantee Cap Rate:** In respect of a Portfolio, the aggregate amount of Losses for which the EIF is liable under an EU Guarantee, such amount expressed as a percentage of the product of the total size of the relevant Portfolio and the respective Guarantee Rate.

The standard guarantee cap rate shall not exceed 10% of the guarantee commitment under the relevant EU Guarantee. In duly justified cases, such as start-ups, the guarantee cap rate can be up to 20%. The guarantee cap rate shall be the rate determined by the EIF individually for each Portfolio, having regard to:

- the expected loss rate of the Portfolio, taking into account the expected default rate and expected recovery rate of the Portfolio, to be established and documented on the basis of historical data and/or forward-looking estimations;
- the risk premium charged by the relevant Intermediary; and
- the requirements as to enhanced access to finance as detailed above.

**Pari passu clause:** Subject to the relevant Guarantee Cap, the EIF will rank pari passu with the Intermediary, with regard to loss payments. Loss recoveries may be taken into account by an estimated loss recovery rate for the individual Portfolio set ex-ante and, where applicable, deducted from the payments to be made by the EIF against guarantee calls, which may lead to a deviation from the pari passu rule.

**Terms:** EU Guarantees will have a term of up to ten years, provided that the guaranteed instruments may have longer terms.

**Fees:** EU Guarantees will be provided without charging a guarantee fee. Notwithstanding this, where appropriate and in order to encourage utilisation, the EIF may charge a commitment fee to the relevant Intermediary, calculated on amounts committed but not utilised according to an agreed schedule ("Commitment Fee").

## **Reporting**

Each Intermediary shall provide the EIF with periodical information as and when required in the agreement evidencing the relevant EU Guarantee.

## **Monitoring and audit**

Intermediaries, sub-intermediaries and Final Beneficiaries must agree to allow and to provide access for the European Commission's agents and the European Court of Auditors to adequate information to enable them to discharge their duties with respect to monitoring, control and auditing of the correct use of the Community funds. To that effect, EIF, Intermediaries and sub-intermediaries will include appropriate provisions in each agreement relating to the SME Guarantee Facility, using the exact wording:

*"The counter party acknowledges that the Court of Auditors of the European Community (the "ECA") and the agents of the Commission including OLAF (the "Agents") shall have the right to carry out controls and to request information in respect of the Agreement and its execution. The counter party shall permit inspections by the ECA and the Agents of its business operations, books and records. As these controls may include on the spot controls of the counter party, the counter party shall permit access to its premises to ECA and the Agents during normal business hours.*

## **Promotion**

Intermediaries are encouraged to actively promote the Loan Guarantee Window.

Intermediaries will be required to ensure that their specific promotional material, specific promotion campaigns and information on their webpage(s) relating to the financing supported by the Loan Guarantee Window include the EU logo (twelve yellow stars on a blue background) and a statement that the supported debt financing "benefits from a guarantee issued under the European Community's Competitiveness and Innovation Framework Programme". Intermediaries shall display the European logo at least as prominently as their own logo.

A portion of the cost incurred in connection with the design, implementation and maintenance of the specific webpage(s) and promotion campaigns, giving adequate visibility to the EU support, maybe reimbursed in accordance with the agreement evidencing the relevant EU Guarantee.

## **Visibility**

Intermediaries will be required to include or, as the case may be, request in the contracts with the Final Beneficiaries the inclusion of a statement that the relevant debt financing "benefits from a guarantee issued under the European Community's Competitiveness and Innovation Framework Programme".

*[END OF GUARANTEE POLICY AND OPERATIONAL GUIDELINES FOR LOANS]*

## Structure of an application for a guarantee institution (private or public) under the CIP 2007 to 2013 for Loan Guarantees (for guarantees in respect of loans or lease instruments)

**Minimum Required Information:** The points below list the headings for the minimum information needed. Please add relevant information that might have an impact on your application (specific market environment, product related, specifics regarding your institution, etc)

N.B.: All information required concerning the activity of the applicant institution and its products must be provided, specifically and in detail, for:

1. Guarantees for medium- and long-term loans (final loan maturity of at least 18 months); and
2. Autonomous SMEs according to the EU Definition (Commission Recommendation 2003/361/EC)

Any reference to guarantees for loans includes guarantees for leases as well

### 1. INTERMEDIARY'S ACTIVITY

1.1. General: description of your institution (date of establishment, number of employees, shareholders etc), legal status, regulatory framework and applicable regulations, rating (if applicable; please add reports of rating agencies to the Application, if available)

1.2. State Aid compliance: documentation evidencing the qualification (private / public scheme) of the product to be covered under an EU Guarantee with regard to State Aid (notification procedures, aid intensity, etc.)

1.3. Guarantee products offered: type of underlying financing, borrowers, purpose of financing, sectors, loan maturities, loan size, etc.

1.4. Nature of guarantees issued (type of risk covered (principal, interest), guarantee rate, security sharing, loss payment procedures, time of payment, etc.)

1.5. Geographical area of operation

1.6. Direct and indirect network: number, type of financial institutions

### 2. FINANCIAL STANDING

2.1. Annual reports for the last three years (to be annexed to the proposal)

2.2. Guarantee capacity: current gearing, maximum gearing limits, solvency ratio, counter-guarantees available etc.

2.3. Available funds (amount and nature of resources for the guarantee activity): equity funds, risk funds and other provisions to cover outstanding contingent liabilities

2.3.1 Grants and other contributions, either for operating expenses or capital subsidies or risk funds, including funds managed on a trust basis

For institutions that manage guarantee programmes on behalf of the State or other public entities (such as regional or local authorities), where losses are covered in full or in part by the State or other public entities further information and statements are requested:

- State resources (budgetary resources) available for the SME related activity (guarantee or lending activity, not limited to the product proposed under the EU Guarantee for cover);
- planned budgetary resources for SME related activities (guarantee or lending activity, not limited to the product proposed under the EU Guarantee for cover)
- Are the budgetary resources allocated specifically to different products?
- How and when is the budget fixed?
- Are there budgetary limitations?
- Please be aware that a statement will be requested, to the effect that the EU Guarantee would not be substituting any State spending.

### 3. OPERATING PRINCIPLES

3.1. Credit policy: internal procedures and guidelines

3.1.1. Origination and approval procedure

3.1.2. Risk assessment procedures (internal rating / scoring system)

3.1.3. Monitoring

3.1.4. Delegation system

3.1.5. Collateral requirements

3.1.6. Guarantee calls and Recovery procedures (what steps are taken and when; which departments are involved)

3.2. Risk management: methods utilised for loss forecasting, provisioning and credit risk management on portfolio level

**4. GUARANTEE VOLUMES (over the past 5 years, if available) under the relevant guarantee programme and comparable programmes to a similar target group (by product, purpose, maturity)**

4.1. Annual number and volume of guarantees issued and loans guaranteed

4.2. Total number and volume of loans and guarantees outstanding at year-end

### 5. POSITION IN THE MARKET

## 6. FEE STRUCTURE AND REMUNERATION

6.1. Current fee structure (by product, purpose, maturity, SME size, risk category, up-front fees, etc.)

6.2. Information on calculation of risk related margin

6.3. By whom are the fees paid?

## 7. TRACK-RECORD (for the past 5 years, if available) always with regard to the product to be covered and / or comparable programmes to the same target group (if available: by product, purpose, maturity)

7.1. Non-performing guarantee rates (defaulted loans /outstanding loan amount)

7.2. Detailed analysis of losses incurred

- Details on annual gross (before recoveries) and net (after recoveries) losses
- Net cumulative defaults and/or losses, with break-down by guarantee portfolio (year of issue): e.g. annual and cumulative losses incurred with regard to guarantees issued in the years 2002, 2003 etc.

EXAMPLE TABLE:

Guarantee details		losses occurred after 0, 1, 2 ... years								Total loss in EUR
Year of issue	Amount in EUR	0	1	2	3	4	5	6	7	
2000		%	%	%	%	%	%	%	%	
2001		%	%	%	%	%	%	%	%	
2002		%	%	%	%	%	%			
2003		%	%	%	%	%				
2004		%	%	%	%					
2005		%	%	%						
2006		%	%							
2007		%								
							Total loss in EUR ----->			

7.3. Average time lags between the granting of the loan, the payment default by the borrower and the establishment of the final loss

## 8. PROPOSED MEASURES TO ENHANCE ACCESS TO FINANCE FOR SMEs UNDER THE FACILITY:

### 8.1. Proposed product to be covered under CIP

- Is this a new programme? How does it differ from SME guarantee products your institution might already offer?
- Envisaged guarantee volumes with an EU Guarantee over a period of 3 years; please provide the basis for such estimate
- Implementation strategy: internally (necessary procedures, systems etc) and externally (liaising with partners, etc.). Please also provide an estimate of the expected timing for implementation

### 8.2. Marketing and Promotion of EU support:

- Please provide information on how you would inform your intermediaries and SMEs about the EU support provided for the product to be covered under CIP
- Please consider that the European Commission wishes to receive information on success stories on borrowers under the Facility that will be published

## 9. IT SYSTEM

### 9.1 Ability to comply with the Reporting requirements linked to the EU Guarantee